

**FILED**

OCT 7 1994  
OKLAHOMA SECRETARY  
OF STATE



SUSAN B. LOVING  
ATTORNEY GENERAL OF OKLAHOMA

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September 13, 1994

United States Dept. of the Interior  
Bureau of Indian Affairs  
Muskogee Area Office  
101 N. 5th Street  
Muskogee, Oklahoma 74401-6206

Re: Cross-Deputization Agreement Between The City of Ardmore, Oklahoma  
and The Bureau of Indian Affairs, ICA-94-0066.

Dear Sir\Madam:

**LETTER OF APPROVAL**

The Attorney General has reviewed the referenced Agreement and found it to comply with the provisions of the Interlocal Cooperation Act. Pursuant to the provisions of 74 O.S.1991, § 1004(f), the referenced Agreement is hereby officially **APPROVED** as of the date of the signature manifested hereon.

Please be advised that, before the Agreement may go into force, copies of the Agreement, and of this Letter of Approval, must be filed with the County Clerk and the Secretary of State.

Signed this 13<sup>th</sup> day of September, 1994.

Respectfully submitted,

SUSAN B. LOVING  
ATTORNEY GENERAL OF OKLAHOMA

  
JOSEPH L. McCORMICK, IV  
ASSISTANT ATTORNEY GENERAL

jm11oe194-0066.lae

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OKLAHOMA SECRETARY  
OF STATE

**CROSS-DEPUTIZATION AGREEMENT  
BETWEEN  
THE CITY OF ARDMORE, OKLAHOMA  
AND THE BUREAU OF INDIAN AFFAIRS**

This Agreement is entered pursuant to the authority of the Indian Law Enforcement Reform Act, 25 U.S.C. Section 2801, et seq. and 74 O.S. Section 1001, et seq. which provide for cooperative agreements to promote better law enforcement services.

The intent of this Agreement is to provide for the cross-deputization of law enforcement officers employed by the various agencies which are parties to this Agreement so that each agency's officers will be authorized to provide law enforcement services and make lawful arrests in Indian Country within the geographic area of the City of Ardmore. It is the expressed desire and intent of all parties to this Agreement to allow law enforcement officers to react immediately to observed violations of the law and other emergency situations without regard to whether they occur on or off Indian lands.

All the parties to this Agreement recognize that when law enforcement officers arrest a criminal suspect, the officers may not know whether the suspect or the victim is an Indian or whether the arrest or the suspected crime has occurred in Indian Country, as defined by 18 U.S.C. Section 1151, and that therefore there is great difficulty in determining the proper jurisdiction for the filing of charges. It is further recognized that the official jurisdictional determination will be made by a prosecutor from one of the various jurisdictions, not by cross-deputized arresting

officers who may deliver the arrestees to the detention facilities of the various agencies which are parties to this Agreement.

The parties further expressly recognize the manifest intent of the Indian Law Enforcement Reform Act to eliminate the uncertainties which previously resulted in the reluctance of various law enforcement agencies to provide services in Indian Country for fear of being subjected to tort and civil rights suits as a consequence of the good-faith errors of officers making arrests or quelling disturbances in Indian Country. To eliminate such concerns, the Bureau of Indian Affairs, to the maximum extent possible under applicable law, commits that if a state, local, or tribal officer holding a BIA Deputy Special Officer (DSO) commission makes a good-faith arrest of an Indian and delivers the arrestee to a detention facility or to a prosecutor of the wrong jurisdiction through good-faith error, and is later sued in his personal capacity in an action sounding either in tort or in a civil rights violation, predicated upon the plaintiff's Indian descent, his arrest in Indian Country, and his delivery to the wrong jurisdiction, it will be the policy of the Bureau of Indian Affairs to provide such an officer with the same protections that would have been made available to a BIA law enforcement officer acting under like circumstances. Those protections shall include those provided by the Federal Tort Claims Act, 28 U.S.C. Section 2401, 2671-2680, as amended.

The parties to this Agreement, therefore agree as follows:

1. Duration

This Agreement shall be in effect for a period of one year from and after its approval. It shall continue in effect from year to year, unless any party gives written notice of intent not to renew at least thirty days prior to the expiration in any given year, or unless sooner terminated by the thirty day termination period.

Any party to this Agreement may terminate this Agreement by giving thirty days written notice of termination to all other parties setting out the effective date of termination.

2. Organization

No separate legal or administrative entity is to be created hereby.

3. Purpose

The purpose of this Agreement is to provide for efficient, effective, and cooperative law enforcement efforts in and around Indian Country in the City of Ardmore, Oklahoma, and its terms should be interpreted in that spirit. Accordingly, all parties to this Agreement shall cooperate with each other to provide comprehensive and thorough law enforcement protection, including but not limited to effecting arrests, responding to calls for assistance from all citizens and from other law enforcement officers, performing investigations and providing other assistance such as dispatching and detention in Ardmore, Oklahoma.

4. Finance

Activities of each of the respective parties will be financed by each of the respective parties except as expressly provided herein.

5. Termination

This Agreement may be terminated as provided in Paragraph 1, above.

6. Administration

The provisions of the Agreement shall be administered by a board comprised of the Superintendent, Chickasaw Agency, BIA, Ada, Oklahoma, and the Chief of Police, City of Ardmore, Oklahoma.

7. Property

No real or personal property is to be acquired or held under this Agreement. When personal property is loaned from one party to another it shall be returned as soon as possible upon request of the owner-party.

8. Commissions

A. Each agency which is a party to this Agreement may, in its discretion, issue special law enforcement commissions to law enforcement officers of other agencies which are parties to this Agreement upon the application for such by an agency party. Such commissions shall grant the officers the same law enforcement authority as that of officers of the commissioning agency unless specifically limited by the terms of the commission. When an

agency issues such a commission, it shall provide notice of that commission, including the name of the officer receiving the commission, to each of the other agencies who are parties to this Agreement.

B. A commission shall not be granted unless an officer has complied with all the prerequisites for appointment as a police officer as set forth in 70 O.S. Section 3311, or 68 BIA Manual Section 9.1, et seq., and with the specific requirements of the commissioning agency. Those prerequisites must include the following:

- (1) United States Citizenship;
- (2) A High School Diploma or Equivalent;
- (3) No Conviction For a Felony or Other Crime Involving Moral Turpitude;
- (4) Documentation of Annual Weapons Qualifications;
- (5) A Finding that the Applicant is Free of Any Physical, Emotional, or Mental Condition Which might Adversely Effect His or Her performance as a Police Officer.

C. If requested by the commissioning agency, the applicant's agency shall provide a National Crime Information Center background check on the applicant.

D. The commissioning agency may, at any time, suspend or revoke an officer's commission for reasons solely within its discretion. The commissioning agency shall notify the officer's agency in writing of the suspension or revocation and the reasons therefor. Within ten (10) days after such notification that agency

shall cause the commission card and any other evidence of the commission to be returned to the commissioning agency.

9. Scope of Powers Granted

A. Officers carrying DSO commissions issued by the Bureau of Indian Affairs pursuant to this Agreement are given the power to enforce (i) all federal criminal laws applicable to Indian Country, including the Major Crimes Act, 18 U.S.C. Section 1153, and the Code of Indian Tribal Offenses in 25 CFR Part 11, where applicable, and (ii) Chickasaw Nation tribal laws, where the Chickasaw Nation has authorized the Secretary of the Interior to enforce such laws, and to make other arrests on Indian Land for criminal offenses where applicable.

B. Officers carrying commissions issued by a state agency, a sheriff's department, or a city police department are given the authority to enforce Oklahoma state criminal laws and city ordinances, where applicable.

C. The parties to this Agreement note that the applicability of federal and tribal laws in Indian Country may depend on whether the suspect or victim is Indian and that state laws have been held generally to be inapplicable to Indians in Indian Country; and the parties agree that nothing in this Agreement makes any law applicable to a certain person or certain conduct where it would not otherwise be applicable. Accordingly, the purpose of this Agreement is to provide cross-deputized officers with the authority to enforce applicable law only.

D. Nothing in this Agreement alters or conveys any judicial jurisdiction, including the authority to issue warrants for arrest or search and seizure or to issue service of process. Similarly, nothing in this Agreement is intended to impair, limit, or affect the status of any agency or the sovereignty of any government.

10. Disposition and Custody

A. Any person arrested by an Officer commissioned pursuant to this Agreement shall be taken to a responsible official of the prosecuting jurisdiction. In order to ascertain the proper prosecuting jurisdiction, the officer shall ask the arrestee, where practicable, whether he or she is Indian or non-Indian and shall rely on that representation.

B. The prisoner shall be taken before a judge of the appropriate jurisdiction for initial appearance, bond setting, and probable cause hearing within forty-eight hours from time of arrest.

C. Whenever feasible and practicable all medical and dental needs of prisoners shall be provided by an Indian Health Service (IHS) or tribal health care facility. A listing of those facilities appears below. The City of Ardmore shall promptly notify the tribal police or BIA Muskogee Area Office police of such needs, to afford the opportunity to arrange for the treatment and the transport to treatment or to otherwise advise the Ardmore Police Chief on action to be taken. In cases of extreme emergency where it is not feasible or practicable to seek tribal police or BIA police advice in advance, the City of Ardmore may obtain such



care for prisoners at local, federal, or state facilities as emergency needs dictate. In such instances, the care provider should be advised to contact the nearest IHS facility for further instructions and for claims advice within 72 hours of the first furnishing of care or treatment. The City of Ardmore shall promptly notify the tribal or BIA police of actions taken when such emergency circumstances occur. If for some reason IHS refuses to pay for such emergency medical care, the BIA will take all appropriate and lawful action so that the burden of payment will not fall upon the City of Ardmore.

A listing of Indian Health Service and Indian tribal health care facilities in eastern Oklahoma follows:

Carl Albert Indian Hospital	Ada	(405) 436-3980+
Chickasaw Nation Health Clinic	Ardmore	(405) 226-8181*
Chickasaw Nation Health Care Center	Tishomingo	(405) 371-2392*
Claremore Indian Hospital	Claremore	(918) 341-8430+
Sam Hider Jay Community Clinic	Jay	(918) 253-4271*
PHS Indian Health Center	Miami	(918) 542-1655
Okemah Indian Health Center	Okemah	(918) 623-0555+*
Salina Community Clinic	Salina	(918) 434-5397*
Sapulpa Health Center/ Creek Nation of Oklahoma	Sapulpa	(918) 224-9310+*
W.W. Hastings Indian Hospital	Tahlequah	(918) 458-3100+
Eufaula Health Center/ Creek Nation of Oklahoma	Eufaula	(918) 689-2457*
Cherokee Nation Health Clinic	Sallisaw	(918) 775-9159*
Cherokee Nation Health Clinic	Stilwell	(918) 696-6911*
Choctaw Nation Health Services Authority	Talihina	(918) 567-2211+*
Choctaw Nation Health Center	Broken Bow	(405) 584-2740*
Hugo Health Center	Hugo	(405) 326-7561*
McAlester Health Center	McAlester	(918) 423-8440*
PHS Indian Health Center	Wewoka	(405) 257-6281
Lawton Indian Hospital	Lawton	(405) 353-0350+

+ Open 24 hours, 7 days per week

\* A tribally operated facility

IHS personnel shall be permitted to visit BIA prisoners as frequently as necessary to ensure that medical care including

medication is being provided to the prisoner and that all available health services for which the prisoner is eligible are being utilized.

11. Detention, Travel and Expenses

A. If Indian prisoners are detained in the Carter County Jail, they shall be detained in accordance with Oklahoma laws, rules, regulations, and jail standards applicable to jails in the State of Oklahoma. The Sheriff or Chief of Police, pursuant to Oklahoma law, shall continue to exercise exclusive control of the operation of local jails.

B. All travel and transportation of prisoners necessary for court appearances in Federal or CFR Courts and all necessary transportation of prisoners for health care, except local emergency health care, shall be performed by the Bureau of Indian Affairs.

Any necessary travel performed by the City of Ardmore personnel in court attendances may be reimbursed to the City of Ardmore by the Bureau of Indian Affairs at the rate provided by the Oklahoma State Travel Reimbursement Act (74 O.S. 500.2 et seq.) upon the filing of an appropriate claim with the Area Director, BIA Area Office, Muskogee, Oklahoma. Reimbursement shall be subject to the Area Director's approval and further subject to the availability of funds appropriated for such purposes.

C. In the event it becomes necessary to provide guard security for an Indian prisoner at a health facility or any place other than the Carter County Jail, it shall be the responsibility of the Bureau of Indian Affairs to provide such service.

D. In the event an emergency mental or psychiatric situation arises with an Indian prisoner, it shall be the responsibility of the Bureau of Indian Affairs to immediately take custody of said prisoner for appropriate action pursuant to applicable law.

E. In the event of a major crime investigation on Indian land participated in by City of Ardmore personnel, all items of evidence shall be turned over to BIA officers who shall be responsible for it and for any expert tests or analyses to be performed.

## 12. Supervision

It is understood and agreed by the parties to this Agreement that the respective agencies, their agents, employees, and insurers, have no authority nor any right whatsoever to control in any manner the day-to-day discharge of the duties of officers who have been commissioned pursuant to this Agreement. It is further understood and agreed that primary responsibility for law enforcement in Indian County in matters involving Indians, remains with the Bureau of Indian Affairs.

## 13. Liabilities and Immunities

A. It is understood and agreed that each agency which is a party to this Agreement, its agents, employees, and insurers, do not, by virtue of this Agreement, assume any responsibility or liability for the actions of officers commissioned pursuant to this Agreement which are performed outside the scope of their duties.

B. Notwithstanding Subsection A, any officer carrying a DSO, performing any act within Indian Country, will be afforded the protection of the Federal Tort Claims Act while acting within the scope of his employment as a Federal officer pursuant to the provisions of the Federal Tort Claims Act and pursuant to the provisions of the Indian Law Enforcement Reform Act, 25 U.S.C. § 2804(f).

C. Nothing in this Agreement shall be read as waiving or limiting any defenses to claims of liability otherwise available to law enforcement officers, such as the defense of qualified immunity.

D. Nothing in this Agreement shall be construed as a waiver of any government's sovereign immunity, not otherwise expressly waived by legislative act.

E. Should the City of Ardmore be sued in Tort or in a Civil Rights suit arising from the exercise of authority granted by a DSO Commission, the Tribe/BIA will pay the deductible amount, not-to-exceed \$3,000.00, under the City of Ardmore liability insurance policy, subject to the availability of funds appropriated for this purpose.

#### 14. Additional Parties

It is understood by the parties to this Agreement that additional agencies with law enforcement responsibilities may choose to join as parties hereto but that no amendment will be made to the terms of this Agreement without the agreement of all the parties signatory to it.

15. Approval

This Agreement shall be effective when approved by the Attorney General as provided in 74 O.S. § 1004(f), when signed by authorized officials of the governing body of the City of Ardmore, and when signed by the Area Director, Muskogee Area Office, Bureau of Indian Affairs, and when filed of record as provided by 74 O.S. § 1001 et seq. A copy of the resolution of the governing body of the City of Ardmore authorizing entry into this Agreement is attached to this Agreement.

16. Indian Country Identification

The Bureau of Indian Affairs shall prepare and furnish to the City of Ardmore a map and legal descriptions of all known Indian land within Ardmore, Oklahoma.

17. Laws Applicable to Indian Country

The Bureau of Indian Affairs shall provide the City of Ardmore with an officers' manual containing all laws to be enforced on Indian land including tribal laws.

Approved as to proper form and compatibility with the laws of the State of Oklahoma:

*Joseph J. McA...*  
\_\_\_\_\_  
ATTORNEY GENERAL

9/13/94  
DATE

APPROVED:

*...*  
\_\_\_\_\_  
CHIEF OF POLICE  
CITY OF ARDMORE, OKLAHOMA

08-22-94  
DATE

APPROVED:

*Bob Clark*      *Dundee Long*  
\_\_\_\_\_  
MAYOR (CITY MANAGER) FOR THE CITY OF  
ARDMORE, OKLAHOMA

8/22/94  
DATE

APPROVED AS TO PROPER FORM AND COMPATIBILITY WITH THE LAWS OF THE UNITED STATES:

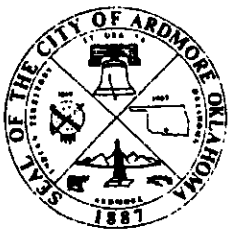
*...*  
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\_\_\_\_\_  
REGIONAL SOLICITOR,  
DEPARTMENT OF THE INTERIOR

8/19/94  
DATE

APPROVED:

*...*  
\_\_\_\_\_  
ACT6. AREA DIRECTOR, MUSKOGEE AREA OFFICE,  
BUREAU OF INDIAN AFFAIRS

8/19/94  
DATE



RECEIVED

AUG 24 1994

BUREAU OF INDIAN AFFAIRS  
CHICKASAW AGENCY

CERTIFICATE OF TRUE COPY

I, Penny N Long  
do certify that I have compared the foregoing copy  
of a Corrected minutes of Special Commission  
Meeting August 22, 1994

with the original on file in this office and the same  
is a full, true and exact copy thereof. In witness  
whereof I have hereunto set my hand and affixed  
my official seal this 22 day of  
August,  
19 94.

SEAL:

Penny N Long  
CITY CLERK  
CITY OF ARDMORE, OKLAHOMA